

## Times have changed but the workplace hasn't

**That means stress** for today's working women and men who need time to care for a new baby, a dying parent, or a seriously ill family member. Loss of income or a job can take a huge financial toll and put their economic stability at risk. No one should have to choose between the health of their families and their ability to make ends meet.

But the United States stands virtually alone in the world—and New York lags behind other states—in failing to provide any paid time for workers with a new baby or sick relative who depends on their care.

The federal Family and Medical Leave Act offers some help. It provides up to 12 weeks of unpaid leave—but coverage is limited to workers employed for a year or longer in firms of 50 or more, leaving out 40 percent of the workforce. And because the leave is unpaid, **even those who qualify often can't afford to take it.** 

Individual workers and employers can't solve this societal problem on their own. **Only 12 percent of all private sector workers**—and only 5 percent of those in the bottom wage quartile who can least afford to take unpaid leave—now have paid family leave from their employers.

# We can provide real help to working families this year. Here's how.

New York is one of five states with an insurance system already in place that can be used to provide paid family leave. It's called Temporary Disability Insurance (TDI). Funded through small employer and employee premium contributions, TDI provides partial wage replacement when workers experience an off-the-job short-term disability, including those related to pregnancy and recovery from childbirth. California, New Jersey, and Rhode Island have successfully **modernized their existing Temporary Disability Insurance programs to include paid family leave** financed entirely through modest employee payroll contributions.

It's time for New York to modernize our workforce laws.

### Our antiquated system

#### WHAT'S WRONG WITH NEW YORK STATE'S TEMPORARY DISABILITY INSURANCE (TDI) PROGRAM

Its purposes are too limited: TDI now provides only **5 to 7 weeks of meager benefits for recovery from childbirth**—nothing for bonding and caring for a newborn, for new dads, for adoptive parents, or for caring for a seriously ill family member.

And the benefits are inadequate: TDI has not been adjusted over time to keep pace with rising living costs. The current cap of \$170/week has been **frozen for 25 years** and lags dramatically below that of every other TDI state (where maximum weekly benefits average \$742).

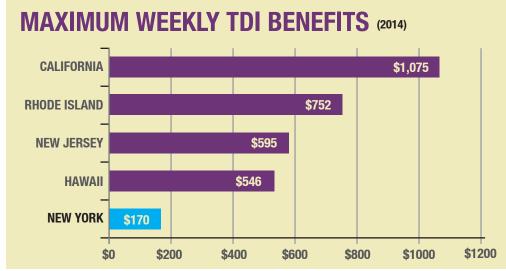
#### What a modern workforce really needs

#### LEGISLATION TO CREATE PAID FAMILY LEAVE AND ADEQUATE BENEFITS WILL PROVIDE:

**Up to 12 weeks of job-protected paid family leave a year** to care for new children or a seriously ill family member, or address important needs related to a family member's military service.

Benefits replacing 2/3 of an employee's average weekly wage up to a cap of 50 percent of the statewide average weekly wage (when fully phased in over 4 years) for both disabilities covered by current law and the new family caregiving purposes. For example, the maximum weekly benefit would have been \$603 based on the 2012 statewide average weekly wage.

Greater financial stability for an estimated 50,000 to 77,000 New Yorkers annually and their families who rely on their earnings when a new child arrives or close relative needs their care. And it will give all the state's 7.5 million private sector workers peace of mind, knowing paid family leave will be there if and when they need it. Public sector workers will be able to opt in through collective bargaining. In addition, it will provide more adequate wage replacement for approximately 200,000 New Yorkers who rely on existing disability benefits each year.



#### INDIVIDUAL WEEKLY BENEFITS EQUAL:

**CA**: approximately 55% of employee earnings up to the maximum

**RI**: approximately 60% of employee earnings up to the maximum

**NJ**: two-thirds of employee earnings up to the maximum

**HI**: 58% of employee earnings up to the maximum



#### Why businesses can afford it

The new Paid Family Leave benefit will be entirely employee-paid through small payroll deductions of 45 cents a week in the first year. (In subsequent years employee contributions will be determined based on estimates of the cost per employee of providing family care benefits through the State Insurance Fund.)

In California, 87 percent of employers said the state's paid family leave program **had not resulted in any cost increases** (Milkman and Appelbaum, Unfinished Business, 2013, p. 78). Employers benefit from improved morale and lower turnover. That makes a state's businesses more competitive in attracting and retaining valuable employees, particularly women who still bear the lioness's share of caregiving responsibilities. Providing paid family leave through a statewide insurance program helps smaller businesses compete by being able to afford the kinds of employee benefits large corporations can offer.

Based on data from other states, about 80 percent of claims will be for parental leave. Most new parents take some time now following childbirth, so employers already manage their temporary absence. What paid family leave would do is **provide some replacement income via an insurance system** to help these families stay afloat and pay for baby needs and other necessities while on leave. Since employers would not have to pay the wages of employees on leave, businesses could use the savings to hire replacement workers or pay overtime, if needed. But experience shows that by far the most common practice is assigning the work temporarily to other employees. (Milkman and Appelbaum, Unfinished Business, 2013, p.72).

Because New York has failed to adjust TDI for inflation since 1989, the maximum benefit has lost more than half its purchasing power. Disability benefits covered under existing law should match the new family leave benefits. Doing so will put them more in line with New York's unemployment and workers' compensation benefits as well as TDI in other states. The estimated small added cost—\$1.21/week per worker gradually increasing to \$2.03 in year four—would continue to be shared between employers and employees as it is under current law. (Likely cost based on ranges estimated by the Fiscal Policy Institute)

Family leave insurance will be administered through the state's existing TDI system **that businesses already know and comply with.** 

Modernizing New York's disability insurance system won't add a dime to the state budget.

#### **VOTERS AND SMALL BUSINESSES AGREE**

They favor passing a NYS law to provide paid family leave

New Yorkers—across the state and party lines—favor expanding TDI to provide paid family leave. <sup>1</sup>

Do you favor or oppose extending the disability insurance system to provide up to 12 weeks a year of paid family leave even if it meant \$1 a week would be deducted from your paycheck?

Percent of in favor:

71%
NEW YORK STATE VOTERS

79%

**59%** 

REPUBLICANS

8 out of 10 New York State small business owners support expanding the state disability insurance program to provide paid leave for employees caring for a new baby or seriously ill family member.<sup>2</sup>

Percent of small business owners in favor:

86% 80%

69%

NEW YORK CITY

SUBURBAN

**UPSTATE** 

**DEMOCRATS** 

<sup>&</sup>lt;sup>1</sup>Based on a Marist poll of 1,045 registered voters, February, 2009.

<sup>&</sup>lt;sup>2</sup> Based on a telephone survey of 244 New York small business owners Jan. 24-Feb1, 2013 by Lake Research Partners for Small Business Majority.

Research shows that family caregiving is critical for giving all kids a healthy start and for managing the increasingly complex health needs of our aging population.

#### FOR THE LATEST STUDIES SEE:

**Valuing the Invaluable: 2011 Update, The Growing Contributions and Costs of Family Caregiving** by Lynn Feinberg, Susan C. Reinhard, Ari Houser, and Rita Choula, AARP Public Policy Institute.

Building a Competitive Future Right from the Start: How Paid Leave Strengthens 21st Century Families by Susan Ochshorn and Curtis Skinner, National Center for Children in Poverty, Mailman School of Public Health, Columbia University, September 2012.

**Investing in Our Families: The Case for Family Leave Insurance in New York and the Nation**, A Better Balance, September 2013.

**Unfinished Business: Paid Leave in California and the Future of U.S. Work-Family Policy** by Ruth Milkman and Eileen Appelbaum, Cornell University Press, 2013.

## What you can do

**Paid Family Leave (A1739B)** passed the State Assembly March 5, 2014 thanks to the leadership of Assembly Speaker Sheldon Silver and prime sponsor Cathy Nolan (D-Queens).

Visit www.cssny.org/paidfamilyleave to learn more and send a letter to Governor Cuomo and Senate leaders Dean Skelos and Jeffrey Klein asking them to bring Paid Family Leave to New York.

## NEW YORK PAID FAMILY LEAVE INSURANCE CAMPAIGN

For a complete list of coalition members visit www.cssny.org/paidfamilyleave

